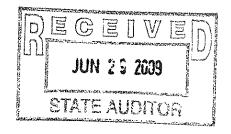
EMERY WATER CONSERVANCY DISTRICT FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2008



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MEMBERS
AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS
UTAH ASSOCIATION OF CERTIFIED PUBLIC ACCOUNTANTS

INDEPENDENT AUDITORS' REPORT

Board of Directors Emery Water Conservancy District Castle Dale, Utah 84513

CRAIG G.SMUIN, C.P.A.

GREG MARSING, C.P.A. DOUGLAS RASMUSSEN, C.P.A.

R. KIRT RICH, C.P.A.

We have audited the accompanying comparative financial statements of the business-type activities of Emery Water Conservancy District as of and for the years then ended December 31, 2007 and 2008, which collectively comprise the District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of Emery Water Conservancy District's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities of Emery Water Conservancy District as of December 31, 2007 and 2008 and the respective changes in financial position and cash flows, for the years then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with Governmental Auditing Standards, we have also issued our report dated June 17, 2009 on our consideration of Emery Water Conservancy District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

The Management's Discussion and Analysis on pages 3 through 8 is not a required part of the basic financial statements but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

SMUIN, RICH & MARSING Amum, Bieh & Marsing

Price, Utah

June 17, 2009

EMERY WATER CONSERVANCY DISTRICT MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2008

Our discussion and analysis of Emery Water Conservancy District's financial performance provides an overview of the District's financial activities for the fiscal year ended December 31, 2008.

FINANCIAL HIGHLIGHTS

- The District's net assets increased \$14,060 as a result of this year's operations. This is a 0.167 percent increase in the net assets as compared to the prior year.
- The District's business-type activity, operating revenues were \$868,349 and operating expenses were \$880,424. Non-operating net revenues were \$55,735.

USING THIS ANNUAL REPORT

This annual report consists of a series of financial statements. The Statement of Net Assets; Statement of Revenues, Expenses and Changes in Fund Net Assets; and Statement of Cash Flows, pages 9 through 13, provide information about the activity of the District as a whole and present a longer-term view of the District's finances. Since the District is operated as an enterprise fund, there are no fund statements presented because all operations of the District are reported using the accrual method of accounting.

REPORTING THE DISTRICT AS A WHOLE

Our analysis of the District as a whole begins on page 9. The Statement of Net Assets and Statement of Revenues, Expenses and Changes in Fund Net Assets report information about the District as a whole and about its activities in a way that helps determine if the District is better or worse off as a result of the year's activities. These statements include all assets and liabilities using the accrual basis of accounting, which is similar to the accounting method used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report the District's net assets and changes in them. Net assets equal the difference between assets and liabilities. This is one way to measure the District's financial position. Increases or decreases in the District's net assets are one indicator of whether the financial position of the District is improving or deteriorating. You will need to consider other non-financial factors, such as the condition of the Joe's Valley and North Huntington Dams and water distribution system to assess the overall health of the District.

In the Statement of Net Assets and the Statement of Revenues, Expenses and Changes in Fund Net Assets, the District shows all of its activities in one fund.

Business-type activities – The District charges assessments to customers for use of water services provided to them. The District also assesses taxes to residents in the District. These fees and taxes cover debt service costs and all or most of the cost of services associated with providing water services.

REPORTING THE DISTRICT'S SIGNIFICANT FUND

The District has only one fund, which accounts for the activity of the District. The entity-wide financial statements begin on page 9 and provide detailed information about the operations of the District as a whole. The District's only fund is operated as an enterprise fund. Enterprise funds are reported using an accounting method called accrual accounting, which records expenses when they are incurred and records revenues when they are earned. The District does not have any governmental type funds.

THE DISTRICT AS A TRUSTEE

The District does use and monitor certain property of the United State Bureau of Reclamation such as dams, reservoirs and buildings.

THE DISTRICT AS A WHOLE

Net assets of the District changed by \$14,060 from a year ago, increasing from \$8,447,579 to \$8,461,639. The following analysis focuses on the net assets (Table 1) and changes in net assets (Table 2) of the District's business-type activity.

Table 1 Net Assets

Business-type Activities

•	2007	2008
Current and other assets	\$ 917,765	\$ 999,821
Capital assets	8,720,520	8,565,709
Total assets	\$ 9,638,285	\$ 9,565,530
Long-term debt outstanding Other liabilities	\$ 1,023,712 166,994	\$ 1,023,712 80,179
Other naomities	100,994	60,179
Total liabilities	\$ 1,190,706	\$ 1,103,891
Net assets:		
Invested in capital assets,		
net of debt	\$ 7,546,299	\$ 7,541,997
Restricted	184,111	190,208
Unrestricted	717,169	729,434
Total net assets	\$ 8,447,579	\$ 8,461,639

Net Assets of the District are \$8,461,639. *Unrestricted* net assets—the part of net assets that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation, or other legal requirements—is \$729,434. These net assets are used to finance the continuing operations of providing municipal, industrial and irrigation water services to citizens within the District's boundaries.

Table 2
Changes in Net Assets

	Business-type Activities 2007			Business-type Activities 2008		
Revenues						
Program Revenues:						
Charges for services	\$	189,627	\$	189,627		
Capital grants and contributions		28,136		30,019		
General Revenues:						
Property taxes		628,996		678,722		
Other general revenues	<u></u>	34,282		25,716		
Total revenues		881,041	\$	924,084		
Program expenses						
Water:						
Salaries and fringe	\$	132,880	\$	132,104		
Materials and supplies		56,329		61,103		
Contract services		36,690		50,279		
Watershed management		301,880		295,285		
Utilities		8,884		10,024		
Insurance		62,712		67,503		
Interest expense		21,163		18,030		
Depreciation		208,992		181,915		
Other		55,784		93,781		
Total expenses	\$	885,314	\$	910,024		
Change in net assets	\$	(4,273)	\$	14,060		
Net assets - beginning	\$	8,451,852	\$	8,447,579		
Net assets - ending		8,447,579	www	8,461,639		
Change in net assets	\$	(4,273)	\$	14,060		

BUDGETARY HIGHLIGHTS

The District's 2008 budget was approved in December of 2007.

Since Emery Water Conservancy District reports as a district, it is only required to comply with the budget on an entity wide basis. The actual revenues received and charges to expenses for 2008 were above the budgeted amounts. Property tax revenues and interest income received during the year were higher than the budget had projected they would be. These higher revenues were more than adequate to pay for the expenditures, which were above the budgeted amounts for the current year.

CAPITAL ASSET AND DEBT ADMINISTRATION

Capital Assets

At the end of 2008, the District had net capital assets under management of \$8,565,709 in a broad range of capital assets, including water rights, land, equipment, buildings, water dam facilities and delivery systems. (See Table 3 below)

Table 3
Capital Assets at Year-end
(Net of Depreciation)
2008

	Activities					
	2007	2008				
Water rights:						
Irrigation	\$ 2,295,383	\$ 2,295,383				
Municipal	136,875	136,875				
Industrial	5,519,805	5,519,805				
Land	78,163	78,163				
Buildings	12,168	11,130				
Building improvements	8,187	6,457				
Land improvements	291,971	273,486				
Equipment	377,968	244,410				
<u>-</u>						
Net capital assets	\$ 8,720,520	\$ 8,565,709				

Capital Assets (Continued)

This year's major additions included:

Equipment
Paid with District funds

\$ 38,674

The District's fiscal year 2009 capital budget calls for it to spend approximately \$30,000 for equipment.

Debt

At year-end, the District had \$1,023,712 in debt outstanding. This is a decrease of \$150,509 from last year's outstanding balance. The debt is shown in Table 4.

Table 4
Outstanding Debt at Year-End
2008

	Business-type Activities						
	*****	2007		2008			
Industrial Obligation	\$	548,885	\$	445,603			
Irrigation Obligation		559,325		516,759			
Municipal Obligation		66,011		61,350			
Debt outstanding	\$	1,174,221	\$	1,023,712			

The debt obligations listed above were incurred to secure the right to use available water for industrial, municipal culinary and farm and secondary irrigation purposes. The repayment of these obligations is funded by assessments charged by the District to Rocky Mountain Power (a utility company), irrigation water companies, and municipalities. Assessments paid to the District are then remitted to the U.S. Department of Interior to satisfy the outstanding obligations due to the government. More detailed information about the District's long-term liabilities is presented in Notes 3 and 7 to the financial statements.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

Emery County has experienced a slight increase in population over the past years. In 1990 the population was 10,322, and in 2000 it was 10,395. The estimated population for 2008 is 10,647. This is an increase of 3.15% from 1990.

The unemployment rate for Emery County was 3.7% in December of 2007 and 3.3% in December of 2008. There has been a slight decrease in unemployment from 2007 to 2008, over the last several years unemployment has been on a steady decline.

Emery County has been experiencing some slow grow in the natural gas industry. For the last several years some major oil companies have been drilling natural gas wells, which has helped stimulate grow and improve employment in the County. It is anticipated that this will increase the tax base of the County and lead to increased tax revenues. The District's 2009 budget will be slightly higher than 2008 because grant revenues are expected to be received in 2009.

CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, customers, and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the District Board Office at P.O. Box 998, Castle Dale, Utah 84513.

EMERY WATER CONSERVANCY DISTRICT COMPARATIVE STATEMENT OF NET ASSETS PROPRIETARY FUNDS DECEMBER 31, 2007 AND 2008

		BUSINESS-TYPE ACTIVITY ENTERPRISE FUND			
	www.	WATER	SYST	ЕМ	
		2007		2008	
<u>ASSETS</u>			Parameter 1		
Current Assets:					
Cash	\$	34,307	\$	25,867	
Investments, at cost		681,036		748,241	
Taxes receivable		18,136		35,330	
Accounts receivable		175		175	
Restricted assets:					
Investments, at cost	·	184,111		190,208	
Total current assets	\$	917,765	\$	999,821	
Noncurrent Assets:					
Capital Assets:					
Land	\$	78,163	\$	78,163	
Water rights -					
Irrigation		2,295,383		2,295,383	
Municipal		136,875		136,875	
Industrial		5,519,805		5,519,805	
Buildings		52,030		52,030	
Building improvements		25,950		25,950	
Land improvements		410,226		410,226	
Equipment		1,339,195		1,342,422	
Less: accumulated depreciation	,	(1,137,107)		(1,295,145)	
Total noncurrent assets	\$	8,720,520	\$	8,565,709	
Total assets	\$	9,638,285	\$	9,565,530	

[&]quot;The accompanying notes are an integral part of this statement."

EMERY WATER CONSERVANCY DISTRICT COMPARATIVE STATEMENT OF NET ASSETS PROPRIETARY FUNDS DECEMBER 31, 2007 AND 2008

	£	BUSINESS-TYPE ACTIVITY ENTERPRISE FUND					
		WATER SYSTEM					
		2007		2008			
LIABILITIES AND NET ASSETS							
Current Liabilities:							
Accounts payable	\$	13,557	\$	75,892			
Payroll taxes payable		2,032		2,557			
Utah State retirement payable		896		975			
Compensated absences				755			
Current portion long-term debt	***************************************	150,509		153,740			
Total current liabilities	\$	166,994	\$	233,919			
Long-Term Debt:							
Note payable - Industrial obligation	\$	445,603	\$	339,174			
Note payable - Irrigation obligation		516,759		474,193			
Note payable - Municipal obligation	***************************************	61,350		56,605			
Total long-term debt	\$	1,023,712	\$	869,972			
Total liabilities	\$	1,190,706	\$	1,103,891			
Net Assets:							
Investment in capital assets, net of related							
debt	\$	7,546,299	\$	7,541,997			
Restricted		184,111		190,208			
Unrestricted	***************************************	717,169		729,434			
Total net assets	\$	8,447,579	\$	8,461,639			

[&]quot;The accompanying notes are an integral part of this statement."

EMERY WATER CONSERVANCY DISTRICT COMPARATIVE STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS PROPRIETARY FUNDS FOR THE YEARS ENDED DECEMBER 31, 2007 AND 2008

BUSINESS-TYPE ACTIVITY ENTERPRISE FUNDS

	***************************************	ENTERPRI	SETU	פטאוי		
	walls and an address of the second of the se	WATER SYSTEM				
		2007		2008		
Operating Revenues:						
Assessments	\$	189,627	\$	189,627		
Taxes		628,996		678,722		
Total operating revenue	\$	818,623	\$	868,349		
Operating Expenses:						
Salaries and benefits	\$	117,859	\$	132,104		
Directors' fees		1,986		4,167		
Professional services		8,331		12,350		
Supplies and chemicals		53,175		58,997		
Office supplies	•	2,739		2,106		
Utilities and telephone		8,884		10,024		
Travel/Conferences		6,201		5,059		
Insurance		62,712		67,503		
Depreciation		208,992		181,915		
Well measuring		9,104		15,019		
Advertising		358		709		
Gas, fuel & oil		9,384		12,981		
Repairs and maintenance		176,747		71,663		
Equipment rental		7,000		7,000		
Watershed Management		80,075		159,317		
Drains and seed		415		5,912		
Cloud seeding		12,934		21,575		
Retirement		15,021		15,941		
Contract labor		36,690		50,279		
Salinity study		23,020		21,799		
Dues and subscriptions		12,035		12,451		
Refunds		5,559		6,070		
Miscellaneous		4,930		5,483		
Total operating expenses	\$	864,151	\$	880,424		
Operating Income/(Loss)	. \$	(45,528)	\$	(12,075)		
		1				

[&]quot;The accompanying notes are an integral part of this statement."

EMERY WATER CONSERVANCY DISTRICT COMPARATIVE STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS PROPRIETARY FUNDS FOR THE YEARS ENDED DECEMBER 31, 2007 AND 2008

BUSINESS-TYPE ACTIVITY ENTERPRISE FUNDS WATER SYSTEM 2007 2008 Non-operating Revenues (Expenses) \$ 23,099 Interest income 33,607 Interest expense (21, 163)(18,030)(11,570)Loss on removal of assets 675 2,617 Miscellaneous income 28,136 30,019 Grants and contributions Total non-operating revenues (expenses) 41,255 26,135 (4,273)14,060 Change in net assets

8,451,852

8,447,579

8,447,579

8,461,639

Total net assets - Beginning

Total net assets - Ending

[&]quot;The accompanying notes are an integral part of this statement."

EMERY WATER CONSERVANCY DISTRICT COMPARATIVE STATEMENT OF CASH FLOWS FOR THE YEARS ENDED DECEMBER 31, 2007 AND 2008 INCREASE/(DECREASE) IN CASH AND CASH EQUIVALENTS

	2007			2008	
Cash flows from operating activities: Cash received from customers Cash received to application for sea do and applications	\$	189,452 (522,516)	\$	189,627 (505,430)	
Cash payments to suppliers for goods and services Cash payments to employees for services Property tax revenue		(133,115) 614,150		(129,385) 661,528	
Net cash provided by operating activities	\$	147,971	\$	216,340	
Cash flows from capital and related financing activities: Principal paid on debt obligations Interest paid on debt obligations Acquisition of capital assets Grants and contributions received Miscellaneous income	\$	(147,376) (21,163) (9,272) 54,172 675	\$	(150,509) (18,030) (38,674) 30,019 2,617	
Net cash used by capital and related financing activities	\$	(122,964)	\$	(174,577)	
Cash flow from investing activities: Interest on investments received	\$	33,607	\$	23,099	
Net cash provided by investing activities	\$	33,607	\$	23,099	
Net increase in cash and cash equivalents	\$	58,614	\$	64,862	
Cash and cash equivalents at beginning of year		840,840		899,454	
Cash and cash equivalents at end of year	\$	899,454	\$	964,316	
RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES:					
Operating income (loss) Adjustments to reconcile operating income to net cash	\$	(45,528)	\$	(12,075)	
provided by operating activities: Depreciation Change in assets and liabilities:	\$	208,992	\$	181,915	
Increase (decrease) in accounts payable Increase (decrease) in accrued liabilities Increase (decrease) in compensated absences (Increase) decrease in taxes receivable (Increase) decrease in accounts receivable	***************************************	(237) 348 (583) (14,846) (175)		62,335 604 755 (17,194)	
Total adjustments	\$	193,499	\$	228,415	
Net cash provided by operating activities	\$	147,971	\$	216,340	

[&]quot;The accompanying notes are an integral part of this statement."

EMERY WATER CONSERVANCY DISTRICT NOTES TO FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2008

1. SUMMARY OF SIGNIFICANT ACCOUNTING AND REPORTING POLICIES

The financial statements of the Emery Water Conservancy District have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant accounting policies of the District are described below.

A. Reporting Entity

Emery Water Conservancy District is a special service district governed by a seven-member Board of Trustees. The financial statements of the District cover all financial activities over which the District has oversight responsibility. The basic criterion for including an entity, a board, or an agency in this report is the existence and exercise of financial accountability by the District Board. In addition to financial accountability, consideration has been given to financial interdependency, ability to designate management, ability to significantly influence operations, and accountability for fiscal matters. There are no other entities, boards or agencies that are required to be included in the District's financial statements. Emery Water Conservancy District is not a component unit of any other government. The District's mission statement is "To manage, develop, and protect existing water rights and related resources to ensure an economic future for the people of Emery County."

B. Government-Wide Financial Statements

The government-wide financial statements consist of the statement of net assets, the statement of revenues, expenses and changes in fund net assets and the statement of cash flows. The District is considered a special-purpose government engaged only in business-type activities. It is classified as a proprietary fund type and operates as an enterprise fund. Enterprise funds are used to account for the operations that are financed and operated in a manner similar to private business enterprises, where the intent of the governing body is that its costs of providing goods and services to the general public on a continuing basis, be financed or recovered primarily through user charges. An Enterprise fund may be used for any activities for which a fee is charged to external users of goods and services.

The function of the District is to oversee the management of the Joe's Valley Dam and delivery systems that carry industrial, irrigation, and municipal water to users. The District is also responsible for monitoring and recording the amount of water delivered to individual users. The financial statements of the District consist only of an enterprise fund and neither fiduciary funds nor component units that are fiduciary in nature are included.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurement made, regardless of the measurement focus applied.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Therefore, revenues are recognized in the accounting period in which they are earned and become measurable and expenses are recognized in the period incurred, if measurable.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in the government wide or proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the option of following subsequent private-sector guidance for business-type activities, subject to this same limitation. The government has elected not to follow subsequent private-sector guidance.

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first then unrestricted resources, as they are needed.

Amounts reported as program revenues include charges to customers or applicants for goods and services associated with water.

The District distinguishes operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the District's principal ongoing operations. The principal operating revenues of the District are fees assessed to Municipalities, Irrigators and Industrial customers based on water rights they own and nature of use of these water rights, plus property taxes. Operating expenses for the District include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

D. Capital Assets

Capital assets, which include, land, water rights, buildings, building improvements, land improvements, and equipment are reported in the government-wide financial statements. Capital assets are defined by the District as assets with an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. <u>Capital Assets (Continued)</u>

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of the District is not included as part of the capitalized value of the assets constructed.

Buildings, improvements, and equipment of the District are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings	30
Building improvements	15
Land Improvements	15-30
Equipment	5-20

E. Budget and Budgetary Accounting

The District follows the budgetary practices and procedures required by State Law. These requirements are summarized as follows:

- 1. The District adopts a formal budget.
- 2. The budget is a complete financial plan, which identifies all estimated revenues and all appropriations for expenditures for the year.
- 3. On or before November 1st, the District Manager prepares a tentative budget and files it with the Board of Trustees.
- 4. The tentative budget is a public record and is available for public inspection for at least ten days prior to public hearings held to consider adoption of the budget.
- 5. Notice of the scheduled public hearings is published at least seven days prior to the meetings.
- 6. Public hearings are held on the tentatively adopted budget. Members of the public may comment on the budget and recommend changes to the Board of Trustees.
- 7. The Board of Trustees considers the comments made by the public and makes final adjustments to the budget.
- 8. By December 31st, the Board of Trustees adopts the budget by resolution. A copy of the budget is certified by the County Auditor and is filed with the State Auditor within thirty days of adoption. A certified copy of the budget is available for public inspection.
- 9. The budget may be amended to reflect changes in circumstances, which occur during the year.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

F. Deposits and Investments (Cash and Cash Equivalents)

The District's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition, including investments in the Public Treasurers' Investment Fund (PTIF).

Investments are reported at fair value. The PTIF's reported value is basically the same as the fair value of the Fund's shares.

G. Accounts Receivable

Accounts receivable arise from charges to Municipalities, Irrigators and Industrial customers billed and uncollected at the end of the fiscal year. The District bills eight entities that are assessed fees based on water rights they own and nature of use of these water rights. These assessments are used to pay off debt incurred in building reservoir storage projects.

H. Compensated Absences

It is the District's policy to permit employees to accumulate earned but unused vacation. Employees may accumulate up to 20 days and will be paid for any accumulated unused vacation days upon termination.

2. DEPOSITS AND INVESTMENTS

Deposits and investing for the District is governed by the Utah Money Management Act (Utah Code, Title 51, Chapter 7) and rules of the State of Utah Money Management Council.

The District follows the requirements of the Utah Money Management Act (Utah Code, Section 51, Chapter 7) in handling its depository and investment transactions. The Act requires the depositing of District funds in a qualified depository. The Act defines a qualified depository as any financial institution whose deposits are insured by an agency of the Federal Government and which has been certified by the State Commissioner of Financial Institutions as meeting the requirements of the Act and adhering to the rules of the Utah Money Management Council.

2. DEPOSITS AND INVESTMENTS (Continued)

Deposits

Custodial Credit Risk

Custodial credit risk is the risk that, in the event of a bank failure, the District's deposits may not be returned to it. The District does not have a formal deposit policy for custodial credit risk.

At December 31, 2008, the District's bank balance of cash on deposit was \$78,626. All of this amount was insured.

Investments

The Money Management Act defines the types of securities authorized as appropriate investments for the District and the conditions for making investment transactions. Investment transactions may be conducted only through qualified depositories, certified dealers, or directly with issuers of the investment securities.

Statutes authorize the District to invest in negotiable or nonnegotiable deposits of qualified depositories and permitted negotiable depositories; repurchase and reverse repurchase agreements; commercial paper that is classified as "first tier" by two nationally recognized statistical rating organizations, one of which must be Moody's Investors Services or Standard & Poor's; bankers' acceptances; obligations of the United States Treasury including bills, notes, and bonds; bonds, notes, and other evidence of indebtedness of political subdivisions of the State; fixed rate corporate obligations and variable rate securities rated "A" or higher, or the equivalent of "A" or higher, by two nationally recognized statistical rating organizations; shares or certificates in a money market mutual fund as defined in the Act; and the Utah State Public Treasurer's Investment Fund.

The Utah State Treasurer's Office operates the Public Treasurer's Investment Fund (PTIF). The PTIF is available for investment of funds administered by any Utah public treasurer. The PTIF is not registered with the SEC as an investment company. The PTIF is authorized and regulated by the Money Management Act, Section 51-7, and Utah Code Annotated, 1953, as amended. The Act established the Money Management Council, which oversees the activities of the State Treasurer and the PTIF and details the types of authorized investments. Deposits in the PTIF are not insured or otherwise guaranteed by the State of Utah, and participants share proportionally in any realized gains or losses on investments.

The PTIF operates and reports to participants on an amortized cost basis. The income, gains, and losses – net of administration fees, of the PTIF are allocated based upon the participant's average daily balance. The fair value of the PTIF investment pool is approximately equal to the value of the pool shares. Fair value is disclosed annually.

2. DEPOSITS AND INVESTMENTS (Continued)

As of December 31, 2008, the District had the following investments and maturities:

		Inv	estment Matur	ities (in Years	(in Years)					
Investment Type	Fair Value	Less Than 1	1 - 5	6 - 10	More Than 10					
State of Utah Public Treasurer's Investment Fund	\$ 938,449	\$ 938,449			Walker and the second of the s					
Total Investments	\$ 938,449	\$ 938,449	.\$	\$	\$					

Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The District manages this risk in part by investing in the Utah Public Treasurers Investment Fund. The District also manages its exposure to fair value loss arising from increasing interest rates is to comply with the State's Money Management Act. Section 51-7-11 of the Act requires that the remaining term to maturity of investments may not exceed the period of availability of the funds to be invested. The Act further limits the remaining term to maturity on all investments in commercial paper, bankers' acceptance, fixed rate negotiable deposits, and fixed rate corporate obligations to 270-365 days or less. In addition, variable rate negotiable deposits and variable rate securities may not have a remaining term to final maturity exceeding 2 years.

Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The District has not adopted a formal policy with regards to credit risk on investments but the District informally follows the policy for reducing its exposure to credit risk is to comply with the State's Money Management Act as previously discussed.

2. DEPOSITS AND INVESTMENTS (Continued)

At December 31, 2008, the District had the following investments and quality ratings:

Investment Type	•	Fair Value	 \AA	 <u>AA</u>	**************************************	A	<u>Unrated</u>
State of Utah Public Treasurer's Investment Fund		938,449					\$ 938,449
Total	\$	938,449	\$ * * *	\$ • • •	\$		\$ 938,449

Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The District informal policy for reducing this risk of loss is to comply with the Rules of the Money Management Council. No more than 5% of all funds may be invested in securities of a corporation that has been in continuous operation for less than three years. No more than 5% of the outstanding voting securities of any one corporation may be held. In addition, Rule 2 limits investment concentrations in certain types of investments. Rule 17 of the Money Management Council limits investments in a single issuer of commercial paper and corporate obligations to 5-10% depending upon the total dollar amount held in the portfolio.

Custodial Credit Risk

For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The District does not have a formal policy for custodial credit risk. As of December 31, 2008, the District had \$938,449 invested in the Public Treasurer's Investment Fund and was held by them

3. WATER RIGHTS

Under the terms of a contract entered into in May of 1962, (amended and supplemented in November 1972) the Bureau of Reclamation of the United States Department of the Interior ("United States") agreed to construct for the benefit of the District, certain irrigation works in Emery County commonly known as Joe's Valley Dam and Reservoir and Huntington North Dam and Reservoir, for the storage, diversion, and beneficial use of the Cottonwood Creek and Huntington Creek watershed. The contract rights consist of irrigation rights, industrial right, and municipal rights.

3. WATER RIGHTS (Continued)

The District had contracted to pay the United States \$2,433,600 of the construction cost of the Joe's Valley Dam and Reservoir for the irrigation rights with no interest charged against the repayment obligation. The District has also contracted to pay the United States \$4,440,000 in annual payments of \$120,000 with an interest component of 3.046%, for the right to use not more than 6,000 acre feet of project water for industrial purposes. Removing the interest component from the \$4,440,000 would leave the amount of \$2,331,000 as the principal obligation.

During 1987, Utah Power & Light Company and Castle Valley Special Service District sought and acquired relinquishments from individuals using Project Irrigation Water in Huntington-Cleveland Irrigation Company and the Cottonwood Creek Consolidated Irrigation Company. The respective irrigation companies were willing to relinquish the use of Project Irrigation Water to the District for allocation to Utah Power & Light Company and Castle Valley Special Service District.

During 1994, Castle Dale and Orangeville cities sought and acquired relinquishments from individuals using Project Irrigation Water in Huntington-Cleveland Irrigation Company and the Cottonwood Creek Consolidated Irrigation Company. The respective irrigation companies were willing to relinquish the use of Project Irrigation Water to the District for allocation to Castle Dale and Orangeville Cities for municipal use. After project water was reallocated to industrial and municipal purposes the contract rights changed to:

Irrigation right	\$ 2,295,383
Industrial right	5,519,805
Municipal right	136,875

When project water was reallocated, the District's repayment schedules were also changed to reflect the adjustment to each right and their responsibility for payment of original project costs. The irrigation water allocated to Utah Power & Light Company as industrial water is to be used at either plant, primarily for a water supply at the Hunter Plant. The irrigation water allocated to Castle Valley Special Service District, Castle Dale City and Orangeville City is to be used by municipalities, special districts or individuals for domestic purposes.

In consideration of the covenants made Utah Power & Light Company paid to the United States \$2,917,809. The payment entitles Utah Power & Light the use of an additional 2,576 acrefeet of Project Water annually for power production. This brings Utah Power & Light Company's (now Rocky Mountain Power) industrial water right to 8,576 acre-feet.

In consideration of covenants made, Castle Valley Special Service District will pay \$4,062 annually for 34 years to the U.S. Bureau of Reclamation by way of Emery Water Conservancy District. The interest component is equal to 3.046%. This payment is to cover \$85,279 of reservoir construction costs and interest associated with the 189 acre-feet of water that Castle Valley Special Service District is entitled to use for domestic purposes.

In consideration of covenants made, Castle Dale and Orangeville cities will respectfully pay \$1,051 and \$860, annually for 27 years to the U.S. Bureau of Reclamation by way of Emery Water Conservancy District. These payments are to cover \$51,596 of reservoir construction costs associated with the 100 acre feet of water that Castle Dale City and Orangeville City is entitled to use for municipal purposes.

3. WATER RIGHTS (Continued)

Because of allocated water supply and construction costs to municipalities, the irrigation obligation has been reduced by \$5,975 during 1994. After the 1994 change, the water supply was allocated as follows:

Cottonwood	4,761 acre-feet
Huntington-Cleveland	14,474 acre-feet
Industrial	8,576 acre-feet
Municipal	289 acre-feet

Total water supply 28,100 acre-feet

4. RELATED PARTY TRANSACTIONS

Emery Water Conservancy District contracts with the Johansen and Tuttle Engineering firm for engineering services. One of the principals of Johansen and Tuttle Engineering is a member of the Board of Trustees of Emery Water Conservancy District. The District paid \$135,925 to Johansen & Tuttle Engineering for services rendered for the year ended December 31, 2008 and \$728 Director's fees to Craig Johansen. In 2007, the District paid \$78,663 to Johansen & Tuttle Engineering for services rendered.

5. RISK MANAGEMENT

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. To cover these liabilities, the District has contracted with commercial insurance companies. The District pays an annual premium for this coverage.

6. <u>CAPITAL ASSETS</u>

Capital asset activity for the year ended December 31, 2008 was as follows:

	Beginning	·		Ending
ar e e e e e e e e e e e e e e e e e e e	Balance	Increases	Decreases	Balance
Business-type activities:				
Capital assets not being				
depreciated:				
Land	\$ 78,163			\$ 78,163
Water rights	7,952,063	<u> </u>	***************************************	7,952,063
Total capital assets not			•	
being depreciated	\$ 8,030,226	\$	\$	\$ 8,030,226
Capital assets being depreciated:	·			
Buildings	\$ 52,030			\$ 52,030
Building improvements	25,950			25,950
Land improvements	410,226			410,226
Equipment	1,339,195	\$ 38,675	\$ (35,448)	1,342,422
Total capital assets				
being depreciated	\$ 1,827,401	\$ 38,675	\$ (35,448)	\$ 1,830,628
Less accumulated depreciation for:				
Buildings	\$ 39,862	\$ 1,038		\$ 40,900
Building improvements	17,763	1,730		19,493
Land improvements	118,255	18,485		136,740
Equipment	961,227	160,662	\$ (23,877)	1,098,012
Total accumulated				
depreciation	\$ 1,137,107	\$ 181,915	\$ (23,877)	\$ 1,295,145
Total capital assets, being				
depreciated, net	\$ 690,294	\$ (143,240)	\$ (11,571)	\$ 535,483
Business-type activities				
capital assets, net	\$ 8,720,520	\$ (143,240)	\$ (11,571)	\$ 8,565,709

7. **LONG-TERM DEBT**

Year Ending

December 31,

2009 2010

2011

2012

2013

2014-2018

2019-2021

113,001

116,503

Annual debt service requirements to maturity for notes payable are as follows:

42,566

42,566

42,566

212,830

91,099

Industrial		Irrigation		Municipal		Principal		Interest	
Obligation		Obligation		Obligation		Total		Total	
\$	106,429 109,670	\$	42,566 42,566	\$	4,745 4,831	\$	153,740 157,067	\$	14,799 11,472

4,920

5,012

5,106

9,686

27,050

160,487

164,081

47,672

239,880

100,785

8,052

4,458

2,815

2,266

867

Business-type Activities

Total	\$ 445,603	\$ 516,759	\$ 61,350	\$ 1,023,712	\$ 44,729
	•				

Obligations - Obligations payable at December 31, 2008, with their outstanding balance are comprised of the following three items.

\$2,331,000 Industrial Obligation, due in annual payments of \$120,000 with an interest component of 3.046%, issued November 1972.	\$ 445,603
\$2,349,158 Irrigation Obligation, due in annual payments of \$42,566 at an interest rate of zero percentage, issued November 1972 and amended September 1987.	516,759
\$136,875 Municipal Obligation, due in annual payments at an interest rate of 3.046%, \$4,062 from Castle Valley Special Services for 34 years issued 1987, \$1,051 from Castle Dale City for 27 years issued July 1994, and \$860 from Orangeville City for 27 years issued July 1994.	61,350
Total Obligations	\$1,023,712

7. LONG-TERM DEBT (Continued)

A contract was entered into by the District with the Bureau of Reclamation of the United States Department of the Interior for the construction of certain irrigation works in Emery County commonly known as Joe's Valley Dam and Reservoir and Huntington North Dam and Reservoir, for the storage, diversions, and beneficial use of the Cottonwood Creek and Huntington Creek watershed. The District received Industrial, Irrigation, and Municipal water rights in exchange for the financial obligations.

Changes in long-term liabilities

Long-term liability activity for the year ended December 31, 2008, was as follows:

·	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
Business-type activities:					
Notes payable: Obligations	\$ 1,174,221	<u>\$</u>	\$ (150,509)	\$1,023,712	\$ 153,740

8. RESTRICTED NET ASSETS

Emergency Reserve

As part of the May 1962 contract, a reserve fund for operations and maintenance is to be accumulated and maintained by the District. This reserve shall be available for the purpose of meeting the extraordinary and unforeseen cost of operation and maintenance of the project works, which are determined to be costs in excess of the ordinary costs of such operations and maintenance. The reserve is shown in the financial statements as a segregation of net assets. Cash equal to the amount of the reserve balance has also been restricted. The emergency reserve amounted to \$190,208 at December 31, 2008 and is held in a Public Treasurers Investment Fund.

9. <u>PENSION</u>

Local Governmental - Cost Sharing

Plan Description. Emery Water Conservancy District contributes to the Local Governmental Noncontributory Retirement System, a cost-sharing multiple-employer defined benefit pension plan administered by the Utah Retirement Systems. Utah Retirement Systems provide refunds, retirement benefits, annual cost of living adjustments and death benefits to plan members and beneficiaries in accordance with retirement statutes.

The Systems are established and governed by the respective sections of Chapter 49 of the Utah Code Annotated 1953 as amended. The Utah State Retirement Office Act in Chapter 49 provides for the administration of the Utah Retirement Systems and Plans under the direction of the Utah State Retirement Board (Board) whose members are appointed by the Governor. The Systems issue a publicly available financial report that includes financial statements and required supplementary information for the Local Governmental Noncontributory Retirement System. A copy of the report may be obtained by writing to the Utah Retirement Systems, 540 East 200 South, Salt Lake City, UT 84102 or by calling 1-800-365-8772.

Funding Policy. In the Local Governmental Noncontributory Retirement System Emery Water Conservancy District was required to contribute 11.62% from January 2008 to December 2008 of their annual employees covered salary. The contribution rates are the actuarially determined rates. The contribution requirements of the Systems are authorized by statute and specified by the Board.

Emery Water Conservancy District's contributions to the Noncontributory Retirement System for December 31, 2008, 2007 and 2006 were \$9,960.57, \$9,212.20 and \$8,765.32 respectively. The contributions were equal to the required contributions for each year.

10. MAJOR TAXPAYER

Emery Water Conservancy District derives significant revenues from property taxes. Rocky Mountain Power is a major taxpayer in Emery County. According to county estimates, Rocky Mountain Power supplies seventy three percent of taxes paid to the District.

11. PROPERTY TAX CALENDAR

The District adopts, by June 22, the proposed tax rates as part of its budget for the current year, which began January 1. If the proposed rates exceed a certified tax rate, a special public hearing must be held before the final rate is adopted. The final tax rate is assessed, by the county assessor, on property in the County on the prior January 1. The taxes are payable to the county treasurer by the end of November and are remitted to the District by the county treasurer as collected.

12. DEFERRED COMPENSATION

The District offers its employees a deferred compensation plan created in accordance with Internal Revenue Code 401(k). This plan, available to all full-time employees, permits them to defer a portion of their salary until future years, or it is paid for the employees by the employer. Employees are eligible to voluntarily participate from the date of employment and are vested immediately upon participating. Employer contributions to the Section 401(k) plan totaled \$1,838.65 for the year ended December 31, 2008. The assets of the plan are administered and held by URS, a third party administrator.

13, <u>USE OF ESTIMATES</u>

The preparation of basic financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the basic financial statements and the reported amounts of revenues and expenses during the period. Actual results could differ from those estimates.

14. OPERATING LEASE

The District has entered into an operating lease agreement for the use of a backhoe. The District is required to make an annual lease payment in the amount of \$7,000 for three years. After each three year period, the lessor will replace the used backhoe with a new machine and the District is required to make lease payments for an additional three years. The District is required to make one more \$7,000 annual payment before another agreement is required to be approved.

SMUIN, RICH & MARSING

CERTIFIED PUBLIC ACCOUNTANTS

294 East 100 South

Price, Utah 84501
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MEMBERS

AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS

UTAH ASSOCIATION OF CERTIFIED PUBLIC ACCOUNTANTS

Board of Trustees Emery Water Conservancy District Castle Dale, Utah 84513

Re: Report on Legal Compliance with Applicable

Utah State Laws and Regulations

Ladies/Gentlemen:

CRAIG G.SMUIN, C.P.A.

GREG MARSING, C.P.A. DOUGLAS RASMUSSEN, C.P.A.

R. KIRT RICH, C.P.A

We have audited the accompanying financial statements of the business-type activities of Emery Water Conservancy District for the year ended December 31, 2008, and have issued our report thereon dated June 17, 2009. Our audit included testwork on the District's compliance with the following general compliance requirements identified in the State of Utah Legal Compliance Audit Guide, including:

Public Debt
Cash Management
Purchasing Requirements
Budgetary Compliance

Truth in Taxation &
Property Tax Limitations
Special Districts
Other General Compliance Issues

The District did not receive any major or nonmajor State grants during the year ended December 31, 2008.

The management of Emery Water Conservancy District is responsible for the District's compliance with all compliance requirements identified above. Our responsibility is to express an opinion on compliance with those requirements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether material noncompliance with the requirements referred to above occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements. We believe that our audit provides a reasonable basis for our opinion.

Our audit does not provide a legal determination on the District's compliance with these requirements.

The results of our audit procedures disclosed one immaterial instance of noncompliance with the requirements referred to above, which is described in the accompanying schedule of findings and response. We considered this instance of noncompliance in forming our opinion on compliance, which is expressed in the following paragraph.

In our opinion, the District complied, in all material respects, with the general compliance requirements identified above for the year ended December 31, 2008.

The District's written response to the findings identified in our audit is described in the accompanying schedule of findings and response. We did not audit the District's response and, accordingly, we express no opinion on it.

This report is intended solely for the information and use of management of the District and is not intended to be and should not be used by anyone other than the specified parties. However, the report is a matter of public record and its distribution is not limited.

SMUIN, RICH & MARSING Amun, Bich & Marseng

Price, Utah

June 17, 2009

SMUIN, RICH & MARSING

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294 East 100 South
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MEMBERS

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UTAN ASSOCIATION OF CERTIFIED PUBLIC ACCOUNTANTS

CRAIG G.SMUIN, C.P.A. R. KIRT RICH, C.P.A. GREG MARSING, C.P.A. DOUGLAS RASMUSSEN, C.P.A.

> Board of Trustees Emery Water Conservancy District Castle Dale, Utah 84513

> > RE: Report on Compliance and on Internal Control Over Financial Reporting Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

We have audited the financial statements of the business-type activities of Emery Water Conservancy District as of and for the year ended December 31, 2008, which comprise the District's basic financial statements and have issued our report thereon dated June 17, 2009. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the District's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified certain deficiencies in internal control over financial reporting that we consider to be significant deficiencies.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the District's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the District's financial statements that is more than inconsequential will not be prevented or detected by the District's internal control. We consider the deficiencies described in the accompanying schedule of findings and responses to be significant deficiencies in internal control over financial reporting. See findings 2008-1, 2008-2 and 2008-3.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the District's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies and accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, we believe that none of the significant deficiencies described above is a material weakness.

Compliance

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed one instance of non-compliance or other matters that are required to be reported under Government Auditing Standards and which are described in the accompanying schedule of findings and responses as item 2008-4.

We noted no matters that we feel needed to be reported to management of Emery Water Conservancy District in a separate letter.

The District's response to the findings identified in our audit are described in the accompanying schedule of findings and responses. We did not audit the District's response and accordingly, we express no opinion on it.

This report is intended solely for the information and use of the audit committee, management and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

SMUIN, RICH & MARSING

Price, Utah

June 17, 2009

EMERY WATER CONSERVANY DISTRICT SCHEDULE OF FINDINGS AND RESPONSE AUDIT DECEMBER 31, 2008

FINDING 2008-1 KNOWLEDGE TO APPLY GAAP

Criteria:

The District is required to prepare annual financial statements according to Generally Accepted Accounting Principles.

Statement of Condition:

Financial statements are not being prepared in accordance with Generally Accepted Accounting Principles.

Cause of Condition:

It appears that District personnel may not have sufficient experience or expertise to select and apply generally accepted accounting principles.

Effect or Possible Effect of Condition:

Without some outside consulting or training, the District may not be able to provide financial statements prepared according to Generally Accepted Accounting Principles. Also, financial statements and accounting records could be materially misstated.

Recommendation:

We recommend the District provide opportunity for employees to receive the necessary training to help them properly prepare financial statements and related notes to the financial statements according to generally accepted accounting principles.

District's Response:

We will continue training opportunities as necessary to provide our employees with the expertise to prepare GAAP financial statements and related notes. We will also look at other options that will allow GAAP financial statements to be prepared and the costs associated with each option. Currently, independent auditors have helped us meet the GAAP requirements and we may continue to use their help depending on the cost and ability for them to maintain their independence.

FINDING 2008-2 SEGREGATION OF DUTIES

Criteria:

Governmental entities are required to adopt and implement internal controls to safeguard the assets, check the accuracy and reliability of accounting data and promote operational efficiency.

Statement of Condition:

The District is a small governmental entity with a one-person office staff and in some cases accounting procedures are not segregated.

Cause of Condition:

Due to the size of the District, it is not cost effective to hire another employee to provide the necessary segregation of duties and the current number of employees does not allow the District to segregate accounting duties.

Effect or Possible Effect of Condition:

When a governmental entity lacks internal controls there is always the risk that assets may be lost or misappropriated. Also, financial statements could be materially misstated.

Recommendation:

We recommend the District segregate the collecting of money from the recording of transactions as much as possible. We also recommend that board members take an active role in helping to improve internal controls by involving themselves in the accounting functions where feasible.

District's Response:

Management will look at the different accounting and operational functions of the District and make whatever changes they can to improve internal control especially the segregation of accounting duties when taking into consideration the cost of these changes. It appears based on the size of the District, that we will not make any significant changes to internal controls.

FINDING 2008-3 PRE-SIGNING OF CHECKS

Criteria:

Governmental entities are required to adopt and implement internal controls to safeguard the assets, check the accuracy and reliability of accounting data, promote operational efficiency and guard against misuse of funds or other assets of the District.

Statement of Condition:

The District is a small governmental entity with a one-person office staff and uses the board of directors to help monitor expenditures and segregate duties. One procedure adopted by the District is to have two individuals sign all checks that are issued. The District has sometimes had check signers pre-sign blank checks.

Cause of Condition:

The board of directors did not want both of the check signers to be the only two employees of the District. But, it has been difficult for board members to go to the District office when some checks needed to be signed so the District has sometimes had checks pre-sign.

Effect or Possible Effect of Condition:

Because the District has allowed check signers to pre-sign some checks, it has eliminated the need for dual signing of checks. It gives one individual the authority to purchase goods and services without any initial review by others in the District

Recommendation:

We recommend the District attach all invoices to checks that are to pay the bills and then have check signers review supporting documentation as they sign these checks. At a minimum the District should follow the policy to have checks signed after bills have been received and checks have been completely filled out.

District's Response:

Management will review it's policies and procedures regarding check signing. Based on this review, the District will make the changes we feel are necessary to make sure adequate internal controls are in place to protect the issuing of checks by the District. We realize presigning blank checks are mitigating some of the internal control but all checks are approved subsequent to purchasing goods and services.

FINDING 2008-4 BUDGET COMPLIANCE

Criteria:

Governmental entities are required annually to adopt a budget, which balances, for each fund within that governmental entity. The budget adopted by the government is the authority for the government to spend public funds. It is not in compliance with Utah State Code for a governmental entity to spent more funds than they have budgeted.

Statement of Condition:

The adopted budget for the District was \$812,420 for the year ended December 31, 2008. Actual operating expenses of the District for the year were \$880,424. The District over spent it budget for the year ended December 31, 2008.

Cause of Condition:

The management of the District felt that it was within budget because any amount that they spent in excess of the budget were funds that were carryover funds from prior years and didn't realize that these carryover funds needed to be budgeted in the current period.

Effect or Possible Effect of Condition:

Because the District has over spent their adopted budget they have not complied with Utah State law.

Recommendation:

We recommend the District monitor its expenses as compared with their annual adopted budget to make sure they do not exceed it. If additional funds are received or additional expenses are required to be made, the District should hold a public hearing and amend the budget so additional funds can be spent.

District's Response:

The District was under the assumption that carryover money from prior years did not need to be budgeted since it had already been through this process. Management will review regulations regarding budgeting practices and make the necessary changes to make sure the District does not repeat spending more that it has budgeted.